

## **KIRKLEES DISTRICT CONSULTATION SUB- COMMITTEE**

**MEETING TO BE HELD AT 5.00 PM ON WEDNESDAY, 24 OCTOBER  
2018 IN RECEPTION ROOM, HUDDERSFIELD TOWN HALL**

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### **A G E N D A**

- 1. APOLOGIES FOR ABSENCE**
- 2. DECLARATIONS OF DISCLOSABLE PECUNIARY INTERESTS**  
Transport Committee members only.
- 3. EXEMPT INFORMATION - POSSIBLE EXCLUSION OF THE  
PRESS AND PUBLIC**
- 4. MINUTES FROM THE LAST MEETING HELD ON 18 APRIL 2018**  
(Pages 1 - 4)
- 5. SPENDING PRIORITIES FOR TRANSPORT SERVICES**
- 6. OPERATOR UPDATES**
- 7. INFORMATION REPORT**  
(Pages 5 - 14)
- 8. OPEN FORUM - QUESTIONS AND SUGGESTIONS**
- 9. DATE OF THE NEXT MEETING - 6 FEBRUARY 2019**

**Signed:**



**Director of Transport Services  
West Yorkshire Combined Authority**

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## **MINUTES OF THE MEETING OF THE KIRKLEES DISTRICT CONSULTATION SUB-COMMITTEE HELD ON WEDNESDAY 18 APRIL 2018 IN THE RECEPTION ROOM, TOWN HALL, HUDDERSFIELD**

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### **Present:**

Councillor Manisha Kaushik (Chair)	Transport Committee
Councillor Martyn Bolt	Transport Committee
Councillor Eric Firth	Transport Committee
Councillor Andrew Pinnock	Transport Committee
John Appleyard	Public Representative
Anne Baldwin	Public Representative
Ian Bangay	Public Representative
Bruce Bird	Public Representative
Mark Denton	Public Representative
Christopher Jones	Public Representative
Shaun Jordan	Public Representative
Jean Kirby	Public Representative
Aleks Lukic	Public Representative
Mike Still	Public Representative
Mark Wylie	Public Representative

### **In attendance:**

Jonathan Woodhouse	Arriva Yorkshire
Stuart Fillingham	First Group
Oliver Howarth	First Group
Pete Myers	Northern
Joy Devine	Yorkshire Tiger
Graham Meiklejohn	TransPennine Express
Diane Groom	West Yorkshire Combined Authority
Khaled Berroum	West Yorkshire Combined Authority

### **1. Apologies for absence**

Apologies for absence were received from Councillor Mohan Sokhal, Ian Roper and Kelvyn Waites.

### **2. Declarations of Disclosable Pecuniary Interests**

None were declared.

### **3. Exempt information – possible exclusion of the press and public**

There were no exclusions of the press and public at the meeting.

#### **4. Minutes of the meeting held on 10 January 2018**

**Resolved** - That the minutes of the last meeting be approved.

#### **5. Tracker Survey**

The subcommittee was provided with a presentation outlining the findings of the annual West Yorkshire Tracker Survey, followed by questions and a discussion covering the following:

- District specific data is not published as the sample size is too small to accurately draw Kirklees district-specific data and conclusions, though this will be considered in future, resources permitting.
- The level of satisfaction with the quality of the roads was challenged – it was not the experience of the members or the feedback they have received.
- Last year's results can be shared with members on request.
- The range of Mcard products is too confusing and difficult to determine value for money. The Combined Authority reported that it was working with operators and Transport for the North (TfN) to establish a capped, multi modal smart ticket.
- Although the Combined Authority doesn't have direct power over many of the survey question topics, it is important to collect the data so it can be considered in any strategies and focuses and to better inform engagement with operators and other bodies.

**Resolved:** That the Tracker Survey and the subcommittee's feedback be noted.

#### **6. Operator updates**

Northern updated the subcommittee on service changes affecting Kirklees due to the new timetable update scheduled for May 2018. Due to an unfortunate delay in the electrification of rail near Bolton, certain electric train reallocations which the new timetable relied upon could not be made and the timetable had to be redone. It was emphasised that no previous plans have been cancelled, only delayed until the new lines and trains are in operation – expected in Summer/Autumn 2018.

- The extension of the Huddersfield-Wakefield service to and from Castleford has been postponed until a later change date.
- Leeds to Southport via Brighouse service still going ahead.
- There will more early trains between Manchester and Leeds.
- The new trains – when operational – will add an extra 250 carriages to services in total.

The subcommittee discussed the changes, followed by questions and a discussion covering the following:

- Concerns were raised about people will no longer be able to travel by rail between Kirkgate and Westgate. Particularly schoolchildren who will now have to make extra changes at new stops unsupervised increasing their travel time. Arriva noted that there are bus services between Kirkgate and Westgate.

- Westgate is also a connection to London, so a reduction in links to Westgate make it harder for Kirklees residents to get to London
- Concerns were also raised about the long running dispute about guards on trains and hoped a solution would be found soon. Northern was confident that their plans are safe and a compromise will be found.
- For some services, it becomes cheaper to split the fare at certain stations negating the point of advanced tickets. In other cases the advanced ticket is several times cheaper than tickets from stations along that line. Northern will feedback and want to eliminate these anomalies.
- A change in fare structures in order to simplify it might lead to price increases.

Yorkshire Tiger and First reported no major bus services changes, and First were currently engaging in a scoping exercise to review current services and will report back at a future meeting. Arriva also reported no major changes and that a punctuality review was ongoing.

TransPennine reported that 50% of their fleet has been upgraded, with further tests taking place on newly manufactured stock due in the UK in the near future – capacity will be increased. Timetable changes will be distributed via email.

**Resolved:** That the operator updates be noted and subcommittee's feedback be noted.

## 7. Information Report

An information report was presented updating the sub-committee on matters relating to the Kirklees district.

**Resolved:** That the information report be noted.

## 8. Open Forum – Questions and Suggestions

Concerns were raised about:

- the extension to the middle platform at Marsden station not having disabled access. TransPennine assured the subcommittee that where access can not be adequately accommodated, arrangements will be made to make it accessible to people with disabilities.
- a series of acts of criminal damage occurring at bus and rail stations, including the drivers' facilities at Cleckheaton bus station being broken into. The Combined Authority is working with the police, operators and drivers to improve security and offer alternate secure facilities for drivers.

The following suggestions were made:

- That the resources for the planned White Rose station be better used elsewhere and that it was a disruption to other services, adding travel time. Assurances were made that it was part of a wider strategy to improve links to the employment opportunities in that area .

Consultation on these proposals will occur in June/ July.

- That Network Rail to attend future DCSC meetings as many matters concern them.

**9. Provisional date of the next meeting – 24 October 2018**



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**Report to:** Kirklees District Consultation Sub Committee

**Date:** 24 October 2018

**Subject:** Information Report

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**Director(s):** Dave Pearson Director Transport Services

**Author(s):** Various

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## 1. Purpose of this report

- 1.1 To update the sub-committee on matters of information relating to the Kirklees District.

## 2. Information

### Department for Transport Inclusive Transport Strategy

- 2.1 The Department for Transport (DfT) has published its Inclusive Transport Strategy (ITS), which aims to improve accessibility for disabled people across the UK's transport network. The strategy aims to make travel fully accessible and inclusive for disabled passengers by 2030. The strategy covers all modes of transport and has five main themes which encompass a wide range of measures to support people with disabilities:
- Staff training
  - Awareness and enforcement of passenger rights
  - Improving information
  - Improving physical infrastructure
  - The future of inclusive transport
- 2.2 The strategy includes investment in rail accessibility infrastructure, commitments to produce league tables which highlight operators that are delivering the best service for disabled people, and funding for Changing Places accessible toilets at motorway service stations.
- 2.3 Further details are available at:  
[www.gov.uk/government/publications/inclusive-transport-strategy](http://www.gov.uk/government/publications/inclusive-transport-strategy)

### Changes to Blue Badge Eligibility

- 2.4 The Department for Transport (DfT) has announced an extension of Blue Badge eligibility criteria from early 2019. The new criteria will extend eligibility to people who cannot undertake a journey “without there being a risk of serious harm to their health or safety or that of any other person (such as young children with autism)”. They will also include those who cannot do so without it causing them “very considerable psychological distress and those who have very considerable difficulty when walking”
- 2.5 The Department for Transport is working with stakeholders to develop new guidance to help them administer their Blue Badge schemes when these changes come into force.

### Audio Visual Information

- 2.6 The Department for Transport (DfT) recently sought views on ways to improve information for bus passengers through the Bus Services Act 2017 and Accessible Information Regulations. DfT proposes to introduce regulations requiring bus operators to provide audible and visual information on local bus services to help passengers identify the route and direction of services, each upcoming stop and points at which diversions start or end. They intend to specify when this information must be made available (i.e. at what point of the journey) and to what standard, allowing operators to select equipment or process that works for them. The consultation accepted that a smartphone only based solution was not acceptable.
- 2.7 The Combined Authority responded to consultation questions, providing a number of points for their consideration. This included a requirement to make sure that information is accessible to wheelchair users who are facing backwards when travelling on the bus and those who have hearing loops.
- 2.8 The DfT envisages the regulations commencing on 6 April 2019, though the compliance dates will be staggered depending on vehicle age and size of bus operator.
- 2.9 Further information is available at [www.gov.uk/government/consultations/bus-services-act-2017-accessible-information](http://www.gov.uk/government/consultations/bus-services-act-2017-accessible-information)

### Open Data

- 2.10 The DfT recently sought views on ways to improve information for bus passengers through the Bus Services Act 2017 and open data legislation. The DfT are proposing to make Regulations requiring the provision of digital Open Data by all operators of local bus services across England (outside London). The aim is to make it easier for bus passengers to plan their journeys through access to routes and timetables data, fares and tickets data, and real time information.
- 2.11 It is proposed that transport operators will provide the data, it is imperative that high quality and reliable data is provided and kept up to date to make sure customers can make informed and reliable journey decisions.
- 2.12 Further details are available at [www.gov.uk/government/consultations/bus-services-act-2017-bus-open-data](http://www.gov.uk/government/consultations/bus-services-act-2017-bus-open-data)



- 2.13 The Combined Authority responded to the consultation and provided a number of points for consideration.

#### Clean Bus Technology Fund

- 2.14 The Combined Authority and Leeds City Council successfully obtained a combined £4.2 million of Department for Environment Food and Rural Affairs (DEFRA) grant funding under its Clean Bus Technology Fund (CBTF) to enable the fitting of emission control equipment to 255 buses (approximately a quarter of the West Yorkshire bus fleet). A Combined Authority competition to distribute the grant to operators identified greater demand to improve bus emissions than grant available and the CBTF grant has now been bolstered through £850,000 of grant from the Leeds Public Transport Investment Programme to extend retrofitting to a total of 300 vehicles. The Combined Authority is delivering the project on behalf of Leeds Council and is currently allocating the grant funding to bus operators. Vehicle conversions will commence
- 2.15 Through improving mid-life buses to the latest Euro VI engine emission standard, the project is forecast to create an annual Nitrogen Oxides emission saving of 358 tonnes and reduced air quality related health costs of £9 million. Whilst 300 buses will be improved in total, many of them will operate across district boundaries, the approximate number of converted buses operating in each District is expected to be as follows;
- Bradford – 79 vehicles;
  - Calderdale – 39 vehicles;
  - Kirklees – 66 vehicles;
  - Leeds – 219 vehicles
  - Wakefield – 26 vehicles

#### Transforming Cities Fund

- 2.16 The Combined Authority has secured further investment to improve transport, with confirmation it will receive a share of the £840m Transforming Cities Fund. The Department for Transport has announced the Combined Authority's bid to the Fund, on behalf of the Leeds City Region, has passed the first stage and money will now be made available to develop more detailed proposals.
- 2.17 The Combined Authority's submission set out plans to improve public transport along four key routes in the Leeds City Region and to upgrade connections to eight rail stations.
- 2.18 The amount of funding the Combined Authority is to receive has yet to be decided.

#### Yourvoice: Digital Engagement Hub

- 2.19 The Combined Authority launched a digital engagement hub for consultation and engagement activities in June 2018: [www.yourvoice.westyorks-ca.gov.uk](http://www.yourvoice.westyorks-ca.gov.uk).
- 2.20 The interactive hub will be used for consultation and engagement activity, as well as providing details about the outcome of consultation / engagement exercises and how feedback from respondents has influenced decision making. There is also the ability for people to register to be kept informed about upcoming consultation / engagement exercises.

- 2.21 The hub will not remove the need for face-to-face or paper based responses but it does provide an additional, and for many people, easier way to have their say.
- 2.22 Since launching the hub in June, the majority of the engagements have been transport related and many of them have been carried out in partnership with District Councils. Details of yourvoice engagement activities to date and those planned for the next six months or so are listed below:
- A629 Phase 5 – this was our first engagement exercise using yourvoice and was carried out in June. By the DCSC date we should have the outcome report online as Kirklees Cabinet are discussing on 14<sup>th</sup> October.
  - A62 Leeds Road Phase 1 from Huddersfield town centre to Old Fieldhouse Lane – November engagement is being planned
  - A62 Cooper Bridge – December 2018 / January 2019 engagement is being planned

#### Performance of Northern / TransPennine Express rail services

- 2.23 The rail industry uses the Public Performance Measure (PPM) which combines figures for punctuality and reliability into a single performance figure. For TransPennine Express (TPE) it covers services arriving at their destination within 10 minutes of their planned arrival time and for Northern within 5 minutes of their planned arrival time. Rail performance in the North has deteriorated following the introduction of the May 2018 timetable. The following summarises performance over the period April to September:
- Northern averaged 81% PPM in the whole region compared to 91.5% in the previous year. Whilst there has been a small improvement since the end of July when , performance is still well average. Northern services in West and North Yorkshire over the same period averaged 87% PPM compared to 95.7% in the previous year. Since the new timetable an average of 2.6% of trains have been cancelled and 5% of trains have operated in our region with fewer carriages than planned. Whilst overall this performance is better than the average across the north, this masks the fact that some routes such as Calder Valley have experienced a high level of delay and cancellation whereas other routes less so.
  - TransPennine Express (TPE) averaged 73% PPM on its North route (via York, Leeds and Huddersfield) compared to 91% in the previous year. Since the new timetable an average of 16% of trains have been cancelled. Performance in August/ early September showed some signs of improvement following actions taken by Network Rail with regard to signalling and train regulation at Leeds, Manchester on East Coast mainline. However performance is still well below average
- 2.24 Autumn will bring further risks to rail performance due to the effect of leaf-fall on rail conditions. Train Operators and Network Rail have given assurances that the necessary planning and resources are in place however weather conditions create a variability in this regard. The ongoing industrial action at Northern is currently reducing the level of service operated on Saturdays.

#### Compensation For Rail Passengers

- 2.25 Northern and TransPennine Express are operating a special compensation scheme for season ticket holders on routes which were badly affected by performance immediately before and in the weeks after the timetable change in May. This provides for between one and four weeks' value of travel, paid in cash, depending on the route. Eligibility for compensation scheme was subsequently extended to regular travellers (defined as those who travelled 3 or more days a week, but not on season tickets). The special compensation scheme is prescribed by the Department for Transport and administered by the respective Train Operating Companies.
- 2.26 The Department for Transport has also announced an enhanced Delay Repay scheme for all Northern passengers. From December, passengers whose journeys are disrupted by 15-29 minutes will also be able to claim compensation under the Northern Delay Repay scheme – currently only those delayed by 30 minutes or more can claim (Delay Repay does not apply to passengers delayed due to inability to board an overcrowded train). The Department has also clarified that multi modal tickets such as M Card are now eligible for Delay Repay. Previously the train operators considered multi modal tickets to be outside the scheme.

#### Rail Industry Reviews Following The Timetable Crisis

- 2.27 A review of the devolved arrangements for managing the Northern and TransPennine franchises has been commissioned and is being led by Councillor Judith Blake and Rail Minister Jo Johnson. This will seek to place the passenger at the heart of decision making and will look at how the devolved franchise management arrangements can be strengthened to prevent a repeat of the difficulties experienced by passengers since the timetables changed in May. The review is now underway and the Combined Authority's comments have been submitted to it. The Review is expected to report its findings in December 2018. The Office of Rail and Road (ORR) is also looking at the national circumstances which gave rise to these problems and has submitted initial findings. The Secretary of State has announced a major review of the UK rail industry in the light of the failure of several franchises and the problems emerging nationally from the timetable changes.

#### Trans-Pennine Route Upgrade

- 2.28 The Trans-Pennine Route Upgrade (TRU) programme is concerned with the modernisation of the York/Selby – Leeds – Huddersfield – Manchester railway line.
- 2.29 Over the summer, the Combined Authority has worked with partners to refine the West Yorkshire viewpoint on what the priority outcomes should be for West Yorkshire from the TRU programme. This work was based on evidence of current and forecast population, residency, employment, travel and land development trends, as well as on transport-planning evidence including standard rail-industry market analysis and forecasting techniques.
- 2.30 It is understood that the Department for Transport will announce its intentions as regards TRU by the end of this year.

### Platform Extensions Programme

- 2.31 Network Rail is committed to extending platforms at numerous locations around West Yorkshire in parallel with the franchise commitments from Northern and TransPennine Express to extend trains.
- 2.32 The work is phased according to when the extended platforms are expected to be required. Extensions at Marsden and Slaithwaite were completed earlier in the year to coincide with the commencement of TransPennine Express services at these stations.
- 2.33 Platform extensions are due to be complete by December 2018 at the stations in the table below. In most cases works have now commenced on site or are already complete.

Brighouse	Cottingley	Deighton
Hebden Bridge	Mirfield	Morley
Mytholmroyd	Ravensthorpe	Sowerby Bridge
Todmorden	Walsden	

- 2.34 Platform extensions are planned for early in 2019 at the stations in the table below.

Castleford	Featherstone	Knottingley
Normanton	Pontefract Monkhill	Pontefract Tanshelf
Streethouse	Woodlesford	

- 2.35 The stations on the Penistone Line in the table below are programmed for platform extensions before the end on 2019.

Berry Brow	Brockholes	Honley
Lockwood	Shepley	

- 2.36 Platform extensions on the Trans-Pennine route are being constructed as temporary structures pending confirmation of the scope of the TransPennine Route Upgrade (TRU) project. If TRU does not result in the alteration of these stations, then the platform extensions will be upgraded to a permanent fixture.

### Future of Bus 18

- 2.37 Bus 18 was planned to be a short term initiative to enable early progress in delivering the Bus Strategy in the period to 2018. This approach has had benefits in being action focussed, and discussions are now taking place with District Authorities, Transport Committee Members and bus operators to establish a further initiative and work programme over a three year timescale until the end of 2021.
- 2.38 At the time of setting up Bus 18, the formal provisions in the Bus Services Act formalising relationships between Local Transport Authorities and bus

operators were not clear. It is intended to develop the successor arrangements to Bus 18 as a formal voluntary partnership.

#### MyDay Tickets

- 2.39 My Day, a new all-day, “go anywhere” bus ticket for West Yorkshire’s young people was launched on 9 July. The My Day ticket is available at an introductory price of £2.60 until 31 December.
- 2.40 MyDay has been used by thousands of young people to travel throughout West Yorkshire. Over 25,000 were sold over the summer and bus companies recorded a 25% increase on multi-operator child bus ticket sales over the previous August.
- 2.41 MCard and Bus18, which includes West Yorkshire Combined Authority and major bus operators Arriva, First and Transdev, worked with the Leeds Youth Council and other young people’s groups to develop and promote MyDay.

#### Real Time Displays

The final stage of testing is taking place on the new four line LED screens, which will be replacing the existing blue monitor screens at 750 shelters throughout West Yorkshire. The new screens offer a clearer display and the capacity to show more services and real time information than on current screens. Installation will commence in late 2018 into 2019.

#### Bus Service Policy - Guidelines on the Provision of Local Bus Services

- 2.42 The Combined Authority has developed a revised policy for how it uses its powers to procure bus services. Through the revised policy the Combined Authority will aim to provide a transport service to link communities to the nearest transport hub (with regard to the availability of local shops and facilities) at which passengers can transfer onto regular public transport services for onward travel between 0700 and 1900 Monday to Sunday. The type and nature of the transport service provided will have regard to the size and nature of the community and the predominant journey purpose (services that provide communities with access to the public transport network and opportunities for employment will be given highest priority).
- 2.43 In determining access to a service, the Combined Authority will consider if a community has access to a service if the majority of households in a community are within a safe walking distance of 600m (10 minutes walk) to a bus or rail service and will have regard to the local geography, topography and demographics.

#### Christmas Bus and Rail Services

- 2.44 Bus Operators will adopt the usual operational pattern over the Christmas period.
- 2.45 Train services over the Christmas and New Year period will generally operate a largely normal service, with no services on Christmas Day or Boxing Day.
- 2.46 Full details will be provide at [wymetro.com](http://wymetro.com) when they are available.

Date	Bus Service Pattern	Rail Service Pattern
Christmas Eve	Gradual reduction of services from 6pm, with no services after 8pm	Normal service during the day, winding down in the evening
Christmas Day	No service	No service
Boxing Day	Boxing Day services (see	No service
27 <sup>th</sup> & 28 <sup>th</sup>	Saturday service	Normal service
29 <sup>th</sup> December	Normal Saturday service	Normal Sunday service
30 <sup>th</sup> December	Normal Sunday service	Normal Sunday service
New Year's Eve	Gradual reduction of services from 6pm, with no services after 8pm	Normal service during the day, winding down in the evening
New Year's Day	No service except limited 757 service	Some early cancellations, normal service from 9am
Tuesday 2nd	Normal services resume	Normal services resume

#### Boxing Day Services

2.47 On Boxing Day, the Combined Authority is supporting a network of services throughout West Yorkshire. Services will operate approximately every half-hour between 0900 and 1800 on main routes in West Yorkshire. Further details will be available at [www.wymetro.com](http://www.wymetro.com)

2.48 Normal operator fares will apply, MCard and ENCTS passes are all valid.

#### Huddersfield Bus Station toilet refurbishment

2.49 The public toilets at Huddersfield have recently been refurbished. To help ensure the new facilities can be maintained to the high standards of cleanliness and maintenance passengers expect, a 20p charge has been introduced for use of the toilets. The accessible toilet remains free of charge.

#### City Connect

2.50 The improvements to the Huddersfield Narrow Canal towpath between Longroyd Bridge in Huddersfield and Milnsbridge are ongoing, this phase of the project is due to complete in early November 2018.

2.51 A further proposed extension to the CityConnect programme includes additional cycle route improvements in Kirklees in the town centre providing a route through the town via Cross Church Street along with a continuation of the towpath improvements on the Huddersfield Narrow Canal through to Slaithwaite.

2.52 The CityConnect Communications and Engagement team are currently delivering a programme of supporting activity and initiatives, targeting schools, businesses, commuters and communities across West Yorkshire, as well as

programme of free adult cycle training targeting people who want to access work and training as well as for health benefits. Since the start of the programme over 17,500 beneficiaries have been engaged in the project

- 2.53 Through the business engagement scheme, 198 businesses in West Yorkshire have benefitted from free consultancy advice on how to be more bike friendly as well as having access to up to £5k of grant funding to improve facilities. On average, businesses that have been through the process have seen a 25% increase in their employees cycling to work.
- 2.54 In Kirklees, 27 organisations are being supported to become more bike and walk friendly employers. Kirklees Council recently received Walk Friendly Workplace accreditation, and are encouraging more staff to travel actively to and for work. They have also recently been successful in securing grants to improve cycle facilities for staff, including the provision of pool bikes to encourage travel between different offices.

### **3. Recommendations**

- 3.1 That the information report be noted.

### **4. Background Documents**

None.

### **5. Appendices**

None.

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